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KSBN

BEFORE THE KANSAS STATE BOARD OF NURSING

Landon State Office Building, 900 S.W. Jackson #1051
Topeka, Kansas 66612-1230

IN THE MATTER OF

JILL M. HALLOWELL

License No. 14-84886-021

Case No. 05-1024-5, 06-723-5, 07-812-5

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FINAL ORDER
AND CONSENT AGREEMENT

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NOW ON THIS 31st day of March, 2011, the Kansas State Board of Nursing, represented by Assistant Attorney General, Danielle R. Sanger, and the Respondent, Jill M. Hallowell, hereby enter into this agreement and proffer evidence and the hearing officer adopts those recommendations and makes the following findings of fact and orders:

AGREED FINDINGS OF FACT

1. Respondent is licensed to practice nursing in Kansas through 02/28/2013. The Kansas State Board of Nursing (KSBN) has jurisdiction over the Respondent and the subject matter of this action.
2. Respondent's address of record is 5050 N Maise Rd, Apt 426, Maize KS 67101.
3. The Respondent understands that pursuant to K.S.A. 77-515, Respondent may be represented, at Respondent's expense, by an attorney during these proceedings.
4. Respondent acknowledges that this agreement is an open record pursuant to the Kansas Open Records Act, K.S.A 45-215 *et seq.*, and may be published or disseminated notwithstanding any state or federal law otherwise restricting public access to, or dissemination of, any personal or health care information, or any information or records of substance abuse evaluation and/or treatment contained herein.
5. The Kansas State Board of Nursing shall examine, license and renew licenses of duly qualified applicants under the authority of K.S.A. 74-1106 *et seq.* Under the authority of K.S.A. 65-1120, the Kansas State Board of Nursing may deny, revoke, limit or suspend

a license or authorization to practice nursing or may issue a public or private censure and levy administrative fines, consistent with K.S.A. 74-1110, if a violation of K.S.A. 65-1120 is established.

6. On or about 11/18/2005, the Board received a report regarding Respondent, alleging she was working under the influence of drugs and diverting drugs.
 - a. On or about 9/2/2005, a patient at Wesley Rehabilitation Hospital complained that she was not receiving the appropriate pain medication when Respondent was working. The patient described the pills that Respondent was giving her as white, oblong, with red lettering. The patient did not identify the medication as Darvocet, Ultram Percocet or Lortab, but instead identified her medication as Tylenol 325 mg.
7. Due to the facts in paragraph six (6), Case #05-1024-5 was opened, and Respondent was charged with diversion of drugs, drug impairment, and a pattern of practice or other behavior which demonstrates a manifest incapacity or incompetence to practice nursing.
8. On or about 12/14/2006, Respondent was referred by the Board to KNAP.
9. On or about 8/6/2006, Respondent was arrested and charged with battery against her (ex)husband.
10. On or about 8/28/2006, the Board received a report regarding Respondent, alleging she was diverting drugs.
 - a. MJ H., a former home health patient, alleged that Respondent diverted 90 tabs of Lortab 5 mg and 30 tabs of Lortab 7.5 mg.
 - b. R.M., a former home health patient, alleged that when Respondent was her nurse, her narcotics came up short.
 - c. M.G., a former home health patient, alleged that when Respondent was her nurse, her narcotics came up short.

11. Due to the facts in paragraph ten (10), Case #06-723-5 was opened, and Respondent was charged with diversion of drugs, drug impairment, and a pattern of practice or other behavior which demonstrates a manifest incapacity or incompetence to practice nursing.
12. On or about 8/23/2007, the Board was informed by KNAP that Respondent admitted to a relapse on cocaine.
13. Case #07-812-5 was opened based on Respondent's relapse on cocaine, and Respondent was charged with failing to comply with the impaired provider program, drug impairment, and a pattern of practice or other behavior which demonstrates a manifest incapacity or incompetence to practice nursing.
14. On or about 01/2009, Respondent successfully completed her criminal diversion for her 8/26/2006 charge of possession of cocaine in case number 07CR2326.
15. In a letter dated 12/7/2010, KNAP informed the Board that effective 8/10/2010, Respondent had successfully completed the KNAP program.
16. After an investigation, the Board's investigative committee found reasonable grounds to believe that the Respondent violated the Kansas Nurse Practice Act, K.S.A. 65-1120, and referred this matter, cases # 05-1024-5, 06-723-5, and 07-812-5, for further proceedings.
17. The above incidents are violations of the Nurse Practice Act. The Respondent agrees that the Board is prepared to prove that respondent has violated:
 - a. K.S.A. 65-1120(a)(3): to have committed an act of professional incompetency as defined in subsection (e); and K.S.A. 65-1120(e)(3), a pattern of practice or other behavior which demonstrates a manifest incapacity or incompetence to practice nursing.
 - b. K.S.A. 65-1120(a)6), to be guilty of unprofessional conduct as defined by rules and regulations of the board by KAR 60-3-110(n), diverting drugs, supplies, or property of any patient or agency.

18. Respondent has the right to a hearing with evidence and witnesses and to seek review of the findings from that hearing in accordance with the Kansas Administrative Procedure Act and the Act for Judicial Review and Civil Enforcement of agency actions. Respondent is waiving those rights and voluntarily entering into this agreement instead of proceeding to such a hearing.

CONCLUSIONS OF LAW

19. The Kansas State Board of Nursing has the authority under K.S.A. 74-1106 *et seq.* to examine, license and renew licenses for duly qualified applicants and deny, revoke, limit or suspend a license or authorization to practice nursing, may issue a public or private censure and levy administrative fines consistent with K.S.A. 74-1110, if a violation of K.S.A. 65-1120 is established.

20. Respondent has violated the Kansas Nurse Practice Act as follows:

- a. K.S.A. 65-1120(a)(3): to have committed an act of professional incompetency as defined in subsection (e); and K.S.A. 65-1120(e)(3), a pattern of practice or other behavior which demonstrates a manifest incapacity or incompetence to practice nursing.
- b. K.S.A. 65-1120(a)(6), to be guilty of unprofessional conduct as defined by rules and regulations of the board by KAR 60-3-110(n), diverting drugs, supplies, or property of any patient or agency.

POLICY STATEMENT

21. The role of the Kansas State Board of Nursing is to protect citizens of Kansas.

DISPOSITION

22. By entering into this Consent Agreement and consenting to the entry of the Final Order, both parties waive their right to full administrative proceedings pursuant to K.S.A. 65-1120 and K.S.A. 77-501 *et seq.* and to judicial review.

23. Based upon this agreement, and pursuant to the disciplinary remedies available in K.S.A. 65-1120, the parties agree that the Respondent's license to practice nursing in Kansas is immediately suspended. The suspension will be stayed as long as the requirements and conditions of this agreement are met.
24. Based upon this agreement, and pursuant to the disciplinary remedies available in K.S.A. 65-1120, the parties agree that the Respondent's license to practice nursing in Kansas is immediately limited. The limitations placed on the license and described below will remain in place until all of the requirements and conditions of this agreement are met or until the requirements and conditions of this agreement call for the modification of the limitations.
25. The Kansas State Board of Nursing will not take additional disciplinary action against Respondent's nursing license for the violations stated above as long as Respondent completes each of the following conditions and requirements:
- a. **Respondent's license is suspended with a Stay. Respondent's license is limited.**
 - b. **Respondent shall not work in home health or private duty nursing for a period of one year from the date of this Final Order and Consent Agreement.**
 - c. **Respondent shall complete 3-6 hours of CNE on "Chemical Dependency" within 90 days of the date of this Final Order and Consent Agreement. Respondent shall cause the submission of a certificate of completion for the CNE within 90 days the date of this Final Order and Consent Agreement.**
 - d. **Respondent shall complete 3-6 hours of CNE on "Nursing Ethics" within 90 days of the date of this Final Order and Consent Agreement. Respondent**

shall cause the submission of a certificate of completion for the CNE within 90 days the date of this Final Order and Consent Agreement.

- e. Respondent shall immediately inform all employers and prospective employers of this Final Order and Consent Agreement.
- f. Respondent will Submit Reports from the Respondent's employer to the attention of the Legal Division, Kansas State Board of Nursing, Landon State Office Building, 900 S.W. Jackson, Suite 1051, Topeka, Kansas 66612-1230 on the following schedule:
 - i. Prior to Respondent securing employment that utilizes his or her nursing license, Respondent is to mail to the Kansas State Board of Nursing a statement indicating that Respondent has not yet secured employment which utilizes Respondent's nursing license. This statement is due by the 10th day of each month beginning the next month after signing this Final Order and Consent Agreement.
 - ii. Once Respondent is employed in a position that utilizes his or her nursing license, or if Respondent is currently employed in a position that utilizes his or her nursing license, a nursing performance report is due by the 10th day of every third Month until Respondent has caused the submission of four (4) separate nursing performance reports.
 - iii. The report shall be prepared and signed by Respondent's immediate supervisor or by an R.N. who evaluates Respondent's performance on a regular basis and be based on the following guidelines:
 - 1. Incorporation of information on facility letterhead stationary is required.

2. Letter format is acceptable, with the date of the report identified.
3. Evaluator's name, telephone number, address, license number and nursing credentials.
4. Respondent's name, address, telephone number, license number.
5. A statement by the evaluator that Respondent is not employed in home health or private duty nursing.
6. A statement by the evaluator that Respondent is not employed in the capacity of a charge nurse and has on-site supervision at all times.
7. A short explanation of the Respondent's work performance in the following areas:
 - a. Standards met regarding facility policies and procedures.
 - b. Compliance with the Kansas Nurse Practice Act.
 - c. Supervisor evaluations.
 - d. Overall appropriateness.
 - e. Interactions with patients.
 - f. Interactions with staff and administration.
- g. Respondent shall send a money order for \$70 to the Board upon entering into this agreement to pay the cost of this action.
- h. Respondent shall not violate the Kansas Nurse Practice Act during the duration of this agreement.

i. Respondent shall not violate the laws of the United States, of any State, or of any political subdivision of any State during the term of this agreement.

Traffic infractions shall not be considered violations of the law.

j. Respondent agrees to notify the Legal Division of any changes in address and phone number as well as all employment terminations or employer changes or additions. All such notifications shall be made in writing within fourteen (14) days of such a change.

26. Respondent acknowledges and agrees that Respondent is responsible for the costs related to satisfying the conditions and requirements of this Final Order and Consent Agreement. Respondent further acknowledges and agrees that to provide the Board with false information regarding compliance with this Final Order and Consent Agreement is a violation of this Final Order and Consent Agreement.

27. Based upon this agreement, and pursuant to the disciplinary remedies available in K.S.A. 65-1120, the parties agree that this Final Order and Consent Agreement will continue through any renewal periods of respondent's nursing license until respondent completes each of the conditions and requirements of this agreement. Further, the parties agree that in the event of a lapse of Respondent's nursing license, reinstatement of Respondent's nursing license shall be contingent upon this Final Order and Consent Agreement remaining in effect until Respondent completes each of the conditions and requirements of this agreement.

28. If Respondent does not meet these conditions and requirements, the Kansas State Board of Nursing may request additional sanctions against Respondent's license or application for a license. Respondent would be sent notice of such action and would be entitled to a hearing as to whether Respondent had complied with this Final Order and Consent Agreement, but Respondent could not contest the violations listed in this agreement.

29. All parties understand that if an action based on failure to meet the conditions and requirements of this Final Order and Consent Agreement is filed, K.S.A. 77-531 requires the Notice of Hearing to be served upon the Respondent and the Respondent's attorney of record, if any. All parties agree that only serving the Notice of Hearing upon the Respondent will be proper service and it is the Respondent's responsibility to contact his or her attorney, if any, in reference to the action.
30. Respondent acknowledges and agrees that if any action based on failure to meet the conditions and requirements of this Final Order and Consent Agreement is filed during the term of this Final Order and Consent Agreement, or within 30 days after the expiration date, the conditions of this Final Order and Consent Agreement shall continue in effect until the Board or a hearing/presiding officer designated pursuant to K.S.A. 77-514 and K.S.A. 77-526, rules on the action.
31. Respondent acknowledges and agrees that upon a first finding of Respondent not complying with any of the conditions or requirements of this Final Order and Consent Agreement, the Stay of Suspension of Respondent's license to practice nursing in the State of Kansas shall be lifted for a period of six months from the date of said finding. Respondent will not be allowed to practice nursing in the state of Kansas during the period of suspension. Respondent acknowledges and agrees that all conditions and requirements of this Final Order and Consent Agreement remain in effect during the period of suspension.
32. Respondent acknowledges and agrees that upon a second or subsequent finding of Respondent not complying with any of the conditions or requirements of this Final Order and Consent Agreement the Stay of Suspension of Respondent's license to practice nursing in the State of Kansas shall be lifted for a period of one year from the date of said finding. Respondent will not be allowed to practice nursing in the state of Kansas during the period of suspension. Respondent acknowledges and agrees that all

conditions and requirements of this Final Order and Consent Agreement remain in effect during the period of suspension.

33. Respondent acknowledges and agrees that upon the Stay of Suspension being lifted due to a finding of non-compliance with any of the conditions or requirements of this Final Order and Consent Agreement, the Suspension will not again be Stayed until the Respondent has, following the prescribed time period of suspension, provided written verification to the Board that Respondent is in compliance and has remained in compliance during the period of suspension, with all conditions and requirements of this Final Order and Consent Agreement. Upon the Respondent providing said written verification, the suspension will again be stayed.
34. The Board will inactivate this case file once Respondent satisfies this agreement. This agreement does not prohibit the agency from taking disciplinary action against Respondent's license for any additional or cumulative violation of the Kansas Nurse Practice Act committed by the Respondent before or after this agreement is entered into.
35. This agreement is a discipline and must be reported on any future renewal or reinstatement applications. This agreement is a contract entered into by the parties to resolve an investigative case(s). The original of this agreement shall be placed in the Agency Record. This Agreement is a public record and will be reported to national disciplinary data banks.
36. After successful completion of all of the conditions and requirements of this Final Order and Consent Agreement by the respondent, the Final Order and Consent Agreement will be satisfied and the case will be inactivated.
37. By signing this Final Order and Consent Agreement, Respondent acknowledges that Respondent has read and understands the entire document, and agrees to be bound by its terms. This Final Order and Consent Agreement constitute the entire agreement of the parties and may not be modified except in writing and approved by all parties. The

effective date of this Final Order and Consent Agreement is the date shown on the certificate of service.

38. The hearing/presiding officer whose signature appears below has been designated pursuant to K.S.A. 77-514 and K.S.A. 77-526 to act on behalf of the Board/agency head and to hear discipline cases on behalf of the Board/agency head and to render either initial orders or final orders, if by agreement of both parties, in those discipline cases.

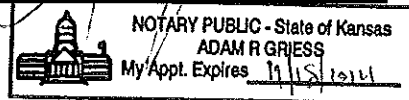
IN WITNESS WHEREOF, the parties hereto execute this FINAL ORDER AND CONSENT AGREEMENT.

IT IS SO ORDERED

[REDACTED]
Jill Hollowell
5050 N Maise Rd, Apt 426
Maize KS 67101

[REDACTED]
Danielle R. Sanger, #24587
Assistant Attorney General
Kansas State Board of Nursing
Landon State Office Building
900 SW Jackson #1051
Topeka, KS 66612

Jill Hollowell must sign before a Notary Public.



[REDACTED]
Sandra Sharon, Presiding Officer


Pursuant to K.S.A. 77-527, either party may request a review of this final order by filing a petition for reconsideration with the Kansas State Board of Nursing. A petition for reconsideration must be filed within 15 days from the date this final order was served. Failure to timely request a reconsideration by the Kansas State Board of Nursing may preclude further judicial review. The petition for reconsideration shall be mailed or personally delivered to: Mary Blubaugh, Executive Director, Board of Nursing, Landon State Office Building, Suite 1051, 900 SW Jackson, Topeka, KS 66612-1230.

Pursuant to K.S.A. 77-531, if the final order is served by mail, three days are added to the time limits set out above.

CERTIFICATE OF SERVICE

I certify that on the 4th day of April, 2011, the foregoing copy of the FINAL ORDER AND CONSENT AGREEMENT was deposited in the United States Mail, first-class postage prepaid, addressed to the following:

Jill Halliwell
5050 N Maise Rd, Apt 426
Maize KS 67101



Danielle R. Sanger, #24587
Assistant Attorney General
Kansas State Board of Nursing
Landon State Office Building
900 SW Jackson #1051
Topeka, KS 66612